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## Comments on the Proposed Listings for **Skin** Disorders

On behalf of the hundreds of claimants, both adult and child, that Community Legal Services represents, we file these comments on the proposed Listings for Skin Disorders. We applaud the development of Listings for children for the first time. Such Listings are long overdue. We also note that these Listings, unlike companion Listings for Hematological and Neoplastic Disease and for Digestive Diseases, actually cite to professional journals for scientific authority. They also make it clear that those who are awarded benefits for a period of time and then reviewed, will be adjudicated using the medical improvement standard. This is a key provision that should be made clear in all of the agency's rulemakings.

There are several points, however, where the proposed listings need to be improved. For example, while it is true that most skindisorders are responsive to treatment, it is also true that not all claimants have access to health care. The Listings need to address this fact by making it clear that claimants will not be penalized if they are unable to obtain state-of-the-art care.

## We also have several other concerns:

- 1. Referring burn victims to the musculoskeletal Listing is understandable, but somewhat unclear, since it needs to be made clear that it is the functional limitations that are being compared, not the underlying diagnostic criteria. For example, a burn may leave someone with the inability to move a joint, but the reason for the immobility will not be seen on Xray.
- 2. In 108.00B, the Listing calls for evaluating the "frequency of flare-ups" but gives no standards for evaluation. Recurrent problems may be addressed with medication and the flare-up may be treated within 3 months, but if the condition recurs frequently, then the condition may very well be disabling,
- 3. In 108.00C.1, the Listing requires that a child have a "very serious limitation." This is consistent with the new definition of an "extreme" impairment in section 416.926a(e), but the Listing talks in the plural about very serious limitations affected by multiple body sites or areas, leaving one with the impression that one would only be considered disabled if one had more than one very serious limitation. The proposed Listing needs to make it clear that one may be considered disabled if a particular function (singular), such as walking or handling, is affected "very seriously." While is would normally be true that walking would only be adversely affected if multiple areas are affected, the amount of area is not as important as the impact on function. This may seem like a minor point but it is not—it goes to the heart of the level of functional loss that is required by the Listings.
- 4. Finally, the Listing for Photosensitivity disorders, §§8.07, 108.07 requires "extensive lesions that persist for at least 3 months" without making allowance for those who avoid such lesions by avoiding sunlight and thus live an extremely proscribed life, but avoid extensive

lesions. Clearly the Listings should not require that one get sick in order to establish disability.

Respectfully submitted,

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